WEST VIRGINIA LEGISLATURE

2023 REGULAR SESSION

Introduced

Senate Bill 644

By Senator Chapman

[Introduced February 15, 2023; referred

to the Committee on the Judiciary]

1 A BILL to amend and reenact §3-7-3, §3-7-6, and §3-7-7 of the Code of West Virginia, 1931, as 2 amended, all relating to contested elections procedure update; making procedures for 3 election contests before a special court applicable to contested elections of certain judges; 4 changing jurisdiction of election contests for county, district, and municipal elections to the 5 circuit courts; requiring a recount proceeding to be completed before filing certain election 6 contests; providing certain procedural requirements for election contests before circuit 7 courts; providing for appeals of a decision made by a circuit court in an election contest be 8 made to the Supreme Court of Appeals; and granting rulemaking authority to the Supreme 9 Court of Appeals regarding election contests before circuit courts.

Be it enacted by the Legislature of West Virginia:

ARTICLE 7. CONTESTED ELECTIONS.

§3-7-3. Contests before special court; procedure; enforcement.

(a) Where the election of Secretary of State, Auditor, Treasurer, Attorney General,
 Commissioner of Agriculture, or of a judge a justice of the Supreme Court of Appeals, a judge of
 the Intermediate Court of Appeals, or a judge of a circuit court, or a judge of a family court is
 contested, the case shall be heard and decided by a special court constituted as follows:

5 (1) The contestee shall select one, the contestant another, and the Governor a third 6 person, who shall preside in said court; and the three, or any two of them, shall meet at a time and 7 place within the state to be appointed by the Governor, and, being first duly sworn impartially to 8 decide according to law and the truth upon the petition, returns and evidence to be submitted to 9 them, shall proceed to hear, and determine the case and certify their decision thereon to the 10 Governor. They shall be entitled to \$10 a day each, and the same mileage as members of the 11 Legislature, to be paid out of the treasury of the state, and such the special court is hereby given 12 authority to may employ a stenographer at a reasonable compensation, to be also paid out of the 13 treasury of the state.

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(2) In all hearings or proceedings before such the special court, the evidence of witnesses

and the production of documentary evidence may be required at any designated place of hearing
by such the special court, or any member thereof;

17 (3) and In case of If there is disobedience to a subpoena or other process of such the 18 special court, or any member thereof, such the special court, or any member thereof, or either of 19 the parties to such the contest, may invoke the aid of any circuit court in requiring the evidence and 20 testimony of witnesses and the production of papers, books, and documents. And such the circuit 21 court, in case of a refusal to obey the subpoena issued to any person, shall issue an order 22 requiring such that person to appear before such the special court and produce all books and 23 papers, if so ordered, and give evidence touching the matter in question. Any failure to obey such 24 the order of the circuit court may be punished by such the court as a contempt thereof. A written 25 record shall be kept of all testimony and other proceedings before such the special court.

26 (4) Either party to such the contest feeling aggrieved by the final decision of such the 27 special court may present his or her petition in writing to the Supreme Court of Appeals, or a judge 28 thereof in vacation, within 30 days after such the final decision is certified to the Governor, as 29 hereinbefore provided, praying for the suspension, setting aside, or vacation of such the final 30 decision. The applicant shall deliver, or cause to be delivered, a copy of such the petition to the 31 other party to such the contest, or, in case of his or her absence from the state or from his or her 32 usual place of abode, he the applicant shall mail, or cause to be mailed a copy of such the petition 33 addressed to his or her last known post-office address, before presenting the same petition to the 34 court, or the judge. The court, or the judge, shall fix a time for the hearing on the application, but 35 such the hearing shall may not be held sooner than five days, unless by agreement of the parties, 36 after the presentation of such the petition, and notice of the time and place of such the hearing 37 shall be forthwith delivered to the other party to such the contest, or, in case of absence from the 38 state or from his or her usual place of abode, such the notice may be given by mailing, or causing 39 to be mailed, the same notice, or a copy thereof, addressed to him or her at his or her last known 40 post-office address. If the court, or the judge, after such the hearing, be is of the opinion that a

41 suspending order should issue, the court in its, or the judge in his or her, discretion, may suspend 42 such the final decision and may require bond upon such conditions and in such penalty, and 43 impose such terms and conditions upon the petitioner, as are just and reasonable; and the court, 44 or the judge, shall fix a time for the final hearing on the application. The hearing of the matter shall 45 take precedence over all other matters before the court. For such the final hearing, and before the day fixed therefor, the special court shall file with the clerk of the Supreme Court of Appeals all 46 47 papers, documents, testimony, evidence, and records, or certified copies thereof, which were 48 before it at the hearing resulting in the final decision from which the petitioner appeals, together 49 with a copy in writing of its final decision; and, after argument by counsel, the court shall decide the 50 matter in controversy, both as to the law and the evidence, as may seem determine to it to be just 51 and right.

52 (b) The Supreme Court of Appeals is hereby given jurisdiction to may enforce the 53 provisions of this section by writ of prohibition, mandamus, and certiorari, as may be appropriate. §3-7-6. County and district contests; notices; time.

(a) In all cases of contested elections, the county commission <u>circuit court</u> shall be the
 judge of the election, qualifications, and returns of their own members and of all county, and
 district, <u>and municipal</u> officers. Provided, That a member of the county commission whose election
 is being contested may not participate in judging the election, qualifications and returns

5 (b) A person intending to contest the election of another to any county, or district, or 6 municipal office, including a judge of any magistrate court or any office that shall hereafter be 7 created to be filled by the voters of the county or of any magisterial or other district therein, shall, 8 within ten seven days after the result of the election is certified, give the contestee notice in writing 9 of such intention and a list of the votes he will dispute, with the objections to each, and of the votes 10 rejected for which he will contend. If the contestant objects to the legality of the election or the 11 gualification of the person returned as elected, the notice shall set forth the facts on which such 12 objection is founded. The person whose election is so contested shall, within ten days after

13 receiving such notice, deliver to the contestant a like list of the votes he will dispute, with the 14 objections to each, and of the rejected votes for which he will contend; and, if he has any objection 15 to the gualification of the contestant, he shall specify in writing the facts on which the objection is 16 founded. Each party shall append to his notice an affidavit that he verily believes the matters and 17 things set forth to be true. If new facts be discovered by either party after he has given notice as 18 aforesaid, he may, within ten days after such discovery, give an additional notice to his adversary, 19 with the specifications and affidavit prescribed in this section. 20 The provisions of this section apply to all elections, including municipal elections, except 21 that the governing body of the municipality is the judge of any contest of a municipal election 22 initiate a civil action in the circuit court of a county wherein the election or any part thereof was 23 held. 24 (c) For an election contest challenging specific votes cast, votes rejected, or voters who 25 participated in the election, a recount proceeding as set forth in §3-6-9 of this code is first required 26 and shall be complete prior to the filing of an election contest on those grounds. 27 (d) For an election contest challenging an elected candidate's eligibility, the legality of the

28 election, or fraud, the person intending to contest the election may proceed directly with filing a
 29 civil action.

§3-7-7. County <u>Circuit</u> court to hear county, and district, <u>and municipal</u> contests; procedure; review.

1 (a) The county circuit court of a county wherein the election or any part thereof was held 2 shall hear and decide election contests initiated pursuant to the provisions of the preceding section 3 §3-7-6 of this code. Subpoenas for witnesses for either party shall be issued by the clerk of the 4 county court, and served as in other cases, and the witnesses shall be entitled to the same 5 allowances and privileges, and be subject to the same penalties, as witnesses attending a circuit 6 court in a civil suit. The notice of contest shall be presented to the county court at its first term after 7 the same is delivered to the person whose election is contested, and the same shall be docketed

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8 for trial in such court

9 (b) At the trial of such the contest, the circuit court shall hear all such legal and proper 10 evidence that may be brought before it by either party, and may, if deemed considered necessary, 11 require the production of the poll books, certificates, and ballots deposited with its the county clerk 12 or municipal recorder or clerk, and examine the same. The hearing may be continued by the court 13 from time to time, if it be shown that justice and right require it, but not beyond three months from 14 the day of election.

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(c) A contestant has the burden of proof in an election contest.

16 (d) At the final conclusion of the trial of such the contest, the circuit court shall declare the 17 true result of such election, and cause the same to be entered on the records of the court. When 18 the result of the election is declared, as aforesaid, direct that a certified copy of the order declaring 19 such the result shall, if required, be delivered by the clerk of the circuit court wherein the contest 20 was held to the person declared elected, if such be the result of the trial, and such copy shall be 21 received in all courts and places as legal evidence of the result of the election therein declared 22 parties. Either the contestant or contestee shall have the right of appeal to the circuit court of the 23 county from the final order or decision of the county court in such proceeding, upon the filing of a 24 bond with good personal security, by the party desiring the appeal, to be approved by the county 25 court, in a sum deemed sufficient by such court, with condition to the effect that the person 26 proposing to appeal will perform and satisfy any judgment which may be rendered against him by 27 the circuit court on such appeal. But such appeal shall not be granted unless the party desiring the 28 appeal shall make application for such appeal, and file such bond, within thirty days from the 29 entering of the final order in such proceeding; and the circuit court may at any time require a new 30 bond or increase the penalty thereof when the court deems it necessary. When such appeal is 31 taken to the circuit court, as hereinbefore provided, it shall be heard and determined upon the 32 original papers, evidence, depositions and records filed before and considered by the county 33 court, and the circuit court shall decide the contest upon the merits. From the decision of the circuit

34 court, an

35	<u>(e) An</u> ap	peal <u>of the decision of the ci</u>	<u>rcuit court</u> shall <u>lie</u> to the s	Supreme Court of
36	Appeals. as in oth	er cases, but such appeal sha	ll be heard upon the original pa	p <mark>ers and copies of</mark>
37	all orders made, v	vithout requiring the same to b	e printed	
38	<u>(f) The Su</u>	preme Court of Appeals, throu	igh its rule-making power in §5	1-1-4 of this code,
39	may promulgate	rules and regulations consiste	ent with this article which gove	ern the pleadings,
40	practice, and proc	edure for the conduct of coun	ty, district, and municipal electi	on contests in the
41	courts	of	this	state.

NOTE: The purpose of this bill is to make procedures for election contests before a special court applicable to contested elections of certain judges; changing jurisdiction of election contests for county, district, and municipal elections to the circuit courts; requiring a recount proceeding to be completed before filing certain election contests.

Strike-throughs indicate language that would be stricken from a heading or the present law, and underscoring indicates new language that would be added.